



bushfire&natural
HAZARDSCRC

INTEGRATED URBAN PLANNING FOR NATURAL HAZARD MITIGATION

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Australian Government
Department of Industry,
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TODAY'S PRESENTATION

- The Project
- Integration?
- Aspects of Urban Planning
- Early Issues and Directions
- End-User Perspective, Aidan Galpin DEW

PRIMARY QUESTIONS

1. What are the limits and potentials of integrated urban planning for natural hazard mitigation in Australia?
2. Can key cases be used as a way to make practical improvements that generate practical lessons?

PROJECT TEAM

Assoc. Prof. Alan March - University of Melbourne – Melbourne School of Design. (Project Lead, Integration of Urban Planning and Disaster Risk Reduction)

Prof. Holger Maier (Risk Management, Modelling & Decision Support) *University of Adelaide*

Prof. Stephen Dovers (Disaster Governance and Policy) *Australian National University*

Prof. Ruth Beilin (Resilience in changing communities, landscapes and disaster)

Adjunct A/Professor Hedwig van Delden (Natural Resources and Risk Management, Modelling and Decision Support) *University of Adelaide,*

Prof. Janet Stanley (Integrated Planning, Disaster Management and Arson, Transport and Social Exclusion) *University of Melbourne*

Dr Graeme Riddell (Researcher Spatial Systems and Engineering) *University of Adelaide*

Dr Leonardo Nogueira de Moraes – Research Fellow

END USERS

John Schauble (Emergency Management Victoria)

Rolf Fenner (Australian Local Government Association)

Ed Pikusa (Department for Environment and Water, South Australia)

Mike Wouters (DEW) South Australia

Aidan Galpin (DEW) South Australia

Stephen Dredge (Principal, MWH)

Roy Thompson (Assistant Chief Fire Officer, SA Metropolitan Fire Service)

Jo Brooks (Emergency Management Officer, SA State Emergency Service)

Greg Nettleton (Chief Officer, SA Country Fire Service)

Steve Boverman (Manager Development Planning & Policy) NSW

Julie Hoy (Inspector General for Emergency Management) Victoria

Andrew Andreou (Executive Manager Community Infrastructure Country Fire Authority) Vic

Andrew Stark (Deputy Chief Officer) Country Fire Service

Len Leslie (Country Fire Authority)

STAGE 1

DEVELOPING THE CONCEPTUAL BASE

- Learning from the Past and Present
- Best Practice in Australia and Internationally
- How do current practices in Australia compare?
- Issues and Potentials

STAGE 2

APPLICATION OF APPROACH TO AUSTRALIA

STAGE 3

TRANSLATION AND UTILISATION

PLANNING IN THE BUILT ENVIRONMENT?

Advantageous arrangement of the physical features, activities and connections between element of settlements and natural systems to achieve desired outcomes and to avoid problems (Hall , 2007).

City regions are becoming increasingly exposed and are creating **new patterns of intensive risk**; at the same time, poorly planned and managed urban development has **generated new hazards and extensive risk** (UNISDR, 2013)

PLANNING'S EM/DRR POTENTIAL

Consistently recognised as key to reducing natural hazard risks, particularly at policy level.

Urban planning can:

- examine and assess future scenarios (including DSS)
- integrate spatial understandings of hazards with built environment improvements
- modify *activities* and *use* of land
- avoid, reduce and remediate
- integrate and coordinate
- develop and apply new tools
- account for human behaviours, physical, social, economic, and ecological matters...

The Productivity Commission (2014:29) reports:

“... growing awareness of the need to integrate natural disaster risk management into all aspects of the land use planning process, but this is not always achieved in practice. Inquiry participants expressed concern that development continues to be approved in high-risk areas, or that good local government decisions are being overturned”.

PLANNING'S CHALLENGES

- Existing settlement patterns
- Governance disconnects
- Multi-tier & Multi agency
- Competing demands
- Strong urban population growth
- Incomplete or unused data
- Tendency to continuing existing approaches
- Lack of understanding between EM and Planning personnel.
- Dynamic, changeable risks
- A lack of learning and translation from past events
- Bureaucracy, democracy and politics.

Lismore after Cyclone Debbie



CONNECTIONS AND ADJUSTMENTS

- The project has direct links with the **Decision Support System** project including Holger Maier, Graeme Riddell and Hedwig van Delden who are part of this team.
- Initially a stronger focus directly on treatments and planning tools
- Initial end-user feedback strongly focused upon reasons for planning shortcomings as fundamental.
- We have now taken a step back to include consideration of governance structures and processes.

INTEGRATION & URBAN PLANNING?

NERAG 2015 states that the application of risk assessment methodology needs to ensure that emergency-related risk management:

*“... integrates into all organisational **processes** – risk management is a **mainstream** activity that is most effective when integrated into **standard business practices of organisations, governments and communities**” (Australian Institute for Disaster Resilience, 2015).*

Oxford Dictionary: *integration* is "[t]he making up or composition of a whole by adding together or combining the separate parts or elements; combination into an integral whole: a making whole or entire'.

INTEGRATION & URBAN PLANNING?

Overarching approaches to the built environment via a range of instruments, governance and processes that achieve:

1. avoidance of exposure to hazards;
2. reduction of hazard, or exposure to it *in situ*;
3. reduction of vulnerability or increase in resistance *in situ*;
4. improvement of response;
5. improvement of recovery

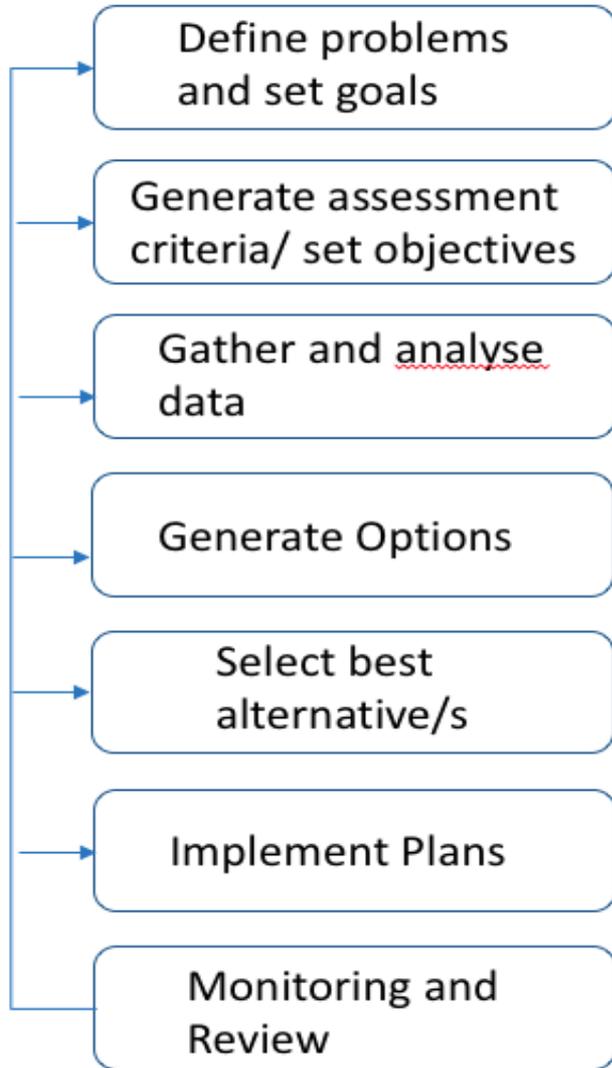
INTEGRATION

1. intra and inter organisational / **agency integration**, horizontally and vertically;
2. comprehensive coverage of **all hazards**;
3. full use of **all treatment options** (including planning);
4. integration of a wide range of **other relevant parties**;
5. **procedural integration**;
6. integration **across PPRR / PRR**;
7. goals, objectives and **terminology** integration;
8. **treatments integration**;
9. acknowledgement of **local, cultural, social, economic and ecological** matters; and
10. management of **legacy and emergent risks** in the built and natural environment.

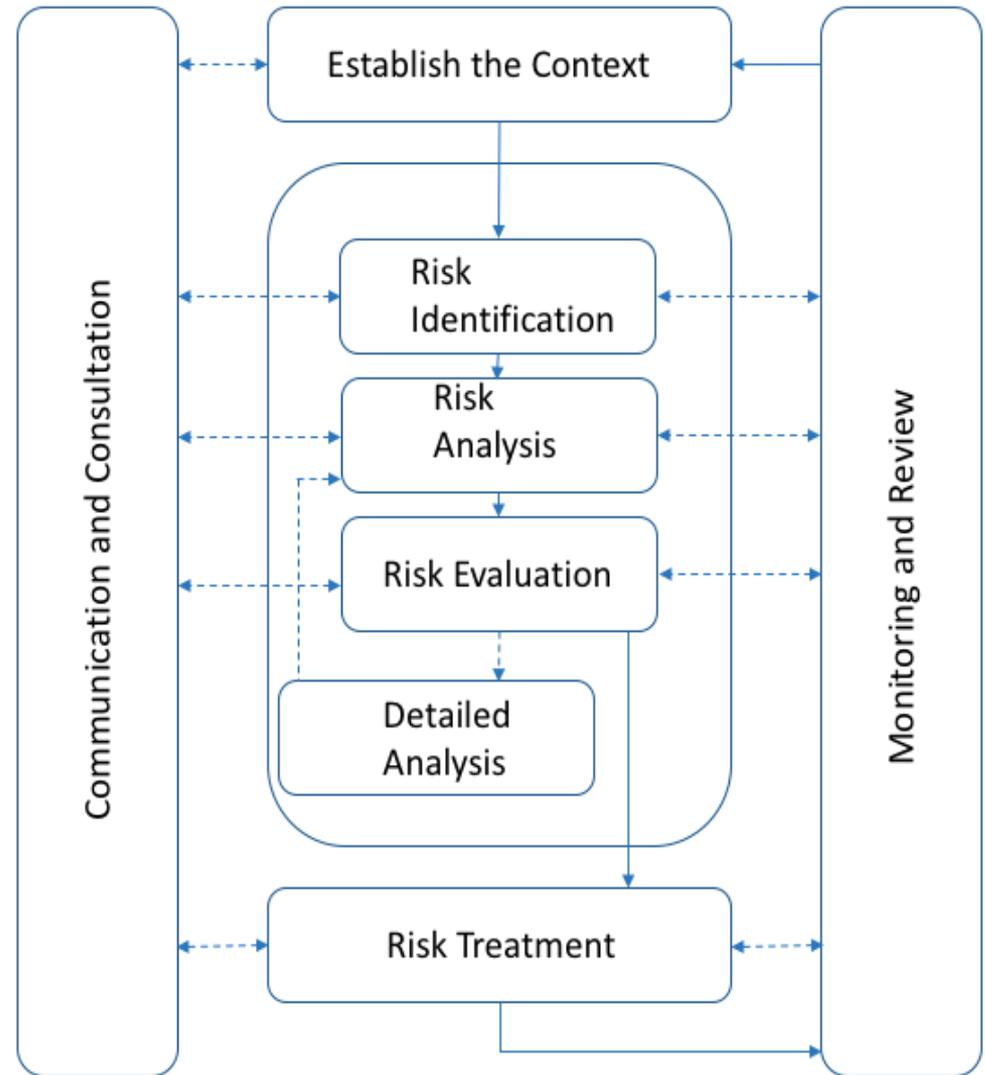
	Agenda/ Projects	Law, Policy & Regulation	Vision	Design, Masterplan	Strategic
Definition	Actions list and often match expenditure budgets and allocations	If - then rules for actions or proscription to guide decisions	Shared vision of desirable future	Description of fully worked out outcome	Contingent actions are taken in organised way, including changes to meet new emergent challenges and opportunities
Examples	Capital improvement projects Funding allocations	If bushfire overlay, structure built according to BAL	Social equality, economic prosperity	Master plan, site plan, building design	Public transport is designed and constructed in way that meets community need in timely, fair and economic way as growth occurs

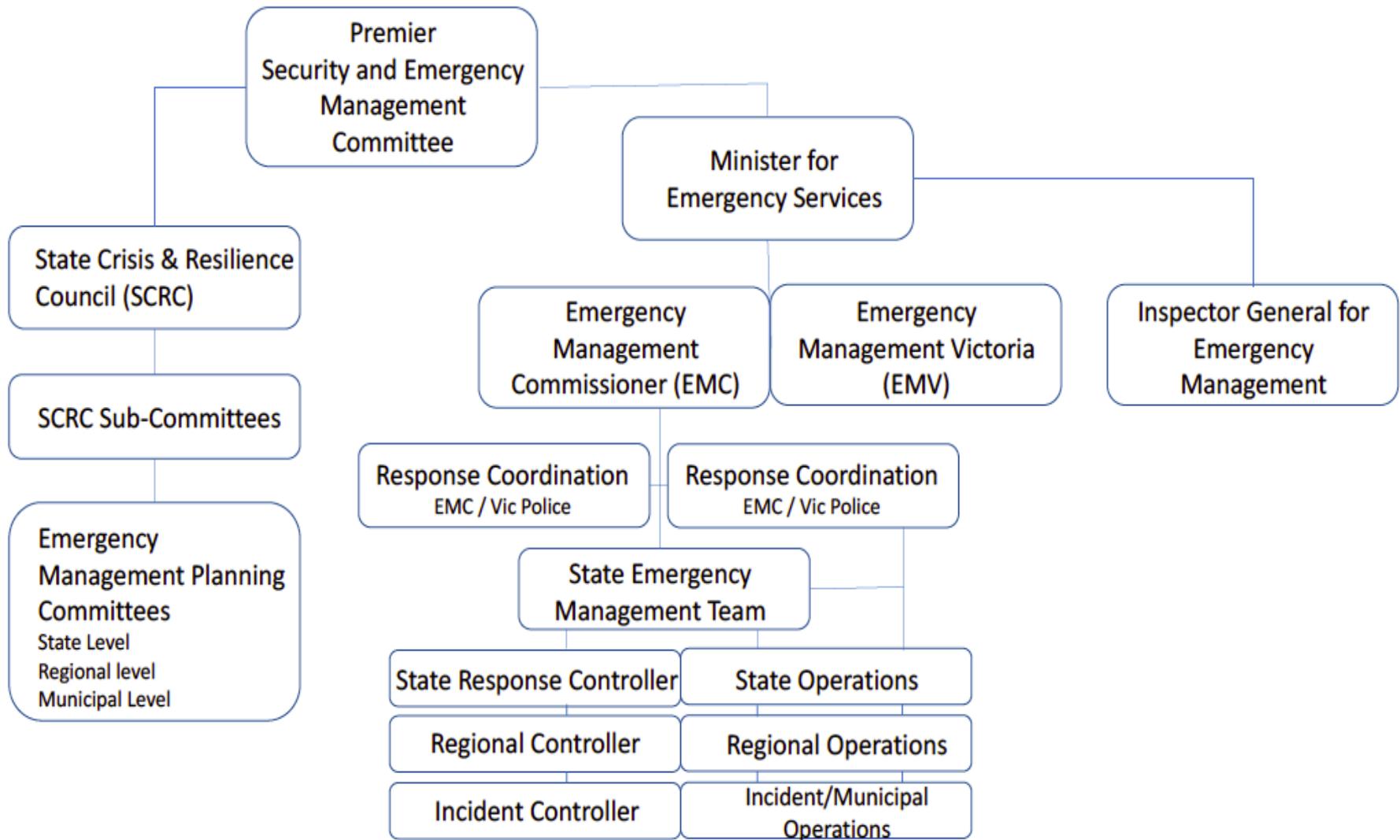
Types of Planning - Source: Adapted from Hopkins, 2001.

Urban Planning



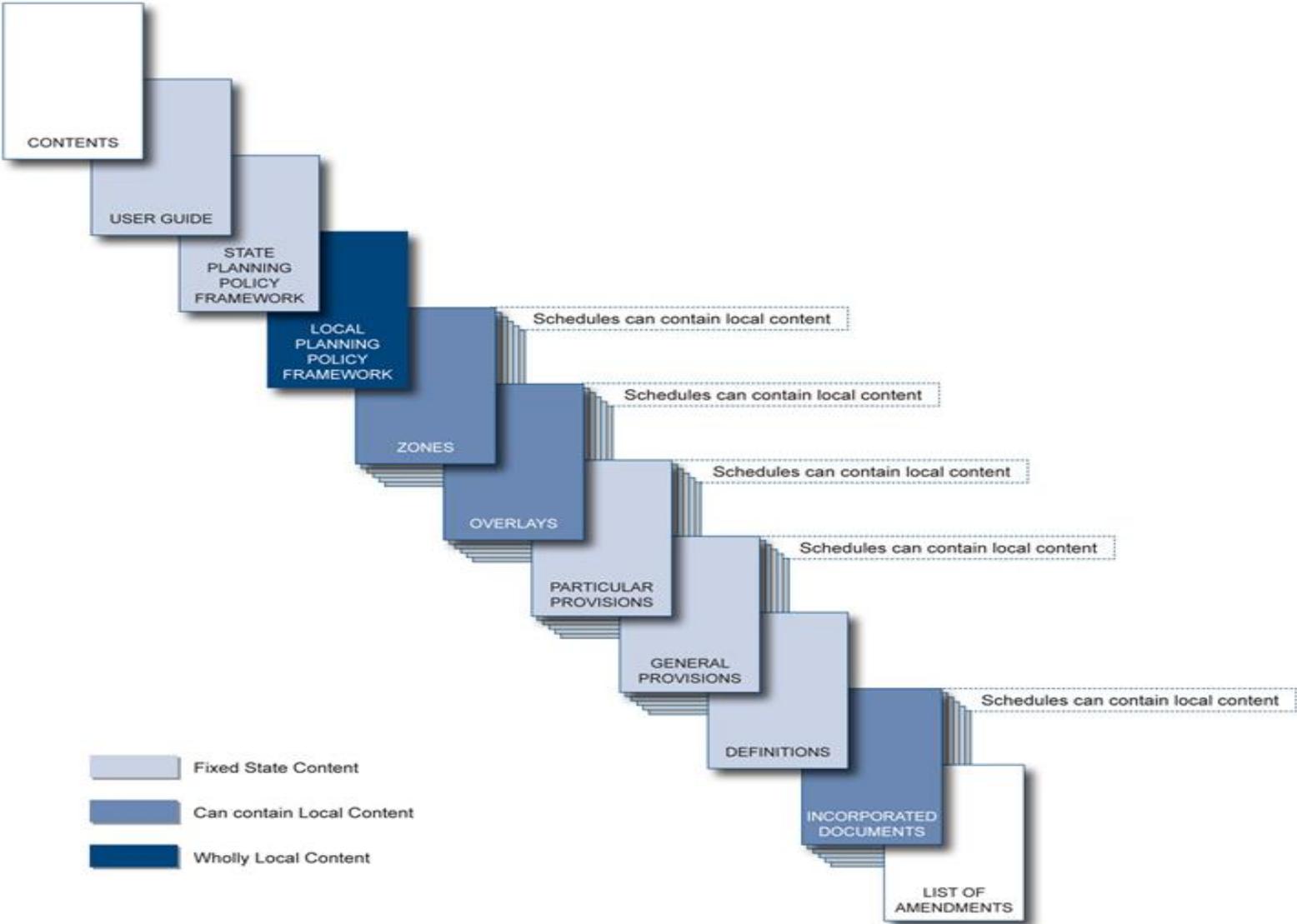
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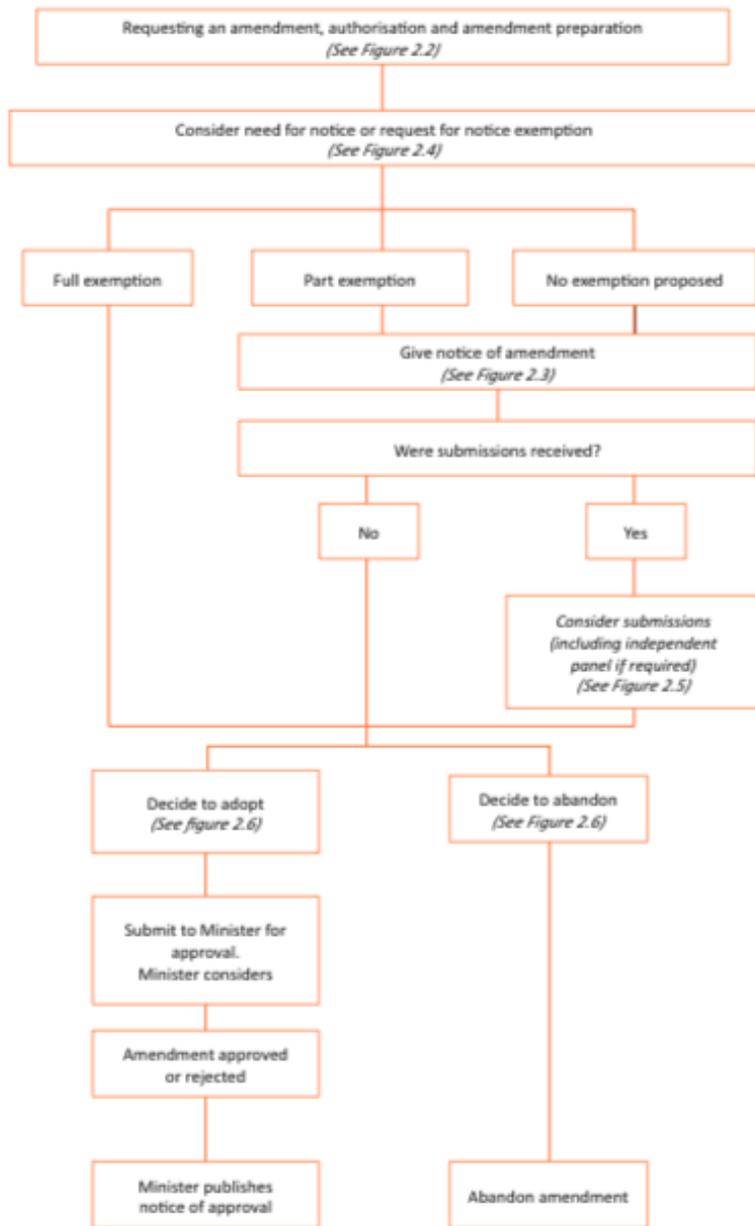




Examining the forums and processes of EM + Urban Planning: Victorian Example

Planning and Environment Act





Emergency Management

Emergency Management Act 2013

SCRC's Strategic Action Plan

State Emergency Response Plan

State Emergency Relief and Recovery Plan

State Relief & Recovery Coordination Plans

Regional Relief & Recovery Plan

Municipal Emergency Management
Plans (for all Municipalities)

Victorian Emergency Animal Welfare Plan

State Health Emergency Response Plan

Emergency Management Manual Victoria

DELWP's Standing on Committees

Bushfire Management Overlay

Flood Overlays

General Risk Mitigation Policies and Decision Criteria

Referral and Panel Decision Processes

Guidelines for Interstate
Assistance (Community
Recovery) 2015

Urban Planning

Planning and Environment Act
(1987)

Victorian Planning Provisions

Non risk Objectives of the Act:

Plan Melbourne

Externalities

Vic Roads
Major Projects
Infrastructure Victoria

Population Growth
Economic Fluctuations
Climate Change

EARLY ISSUES AND DIRECTIONS

	Agenda, Projects	Law, Policy & Regulation	Vision	Designs, Masterplan	Strategic
Overall assessment and example	Financial allocations to fund projects or actions. Eg mapping and research to identify flood risk	Zones, overlays and Buildings Codes	Evidence based development of overall agreed principles and approaches	Detailed design of a settlement's road patterns to achieve community resilience	Development & implementation of an overall risk assessment & management program that brings about ongoing improvement and change
Avoidance of exposure to hazards					
Reduction of hazard impacts or exposure <i>in situ</i>					
<i>In situ</i> reduction or increased resistance <i>in situ</i>					
Improve response					
Improve recovery					

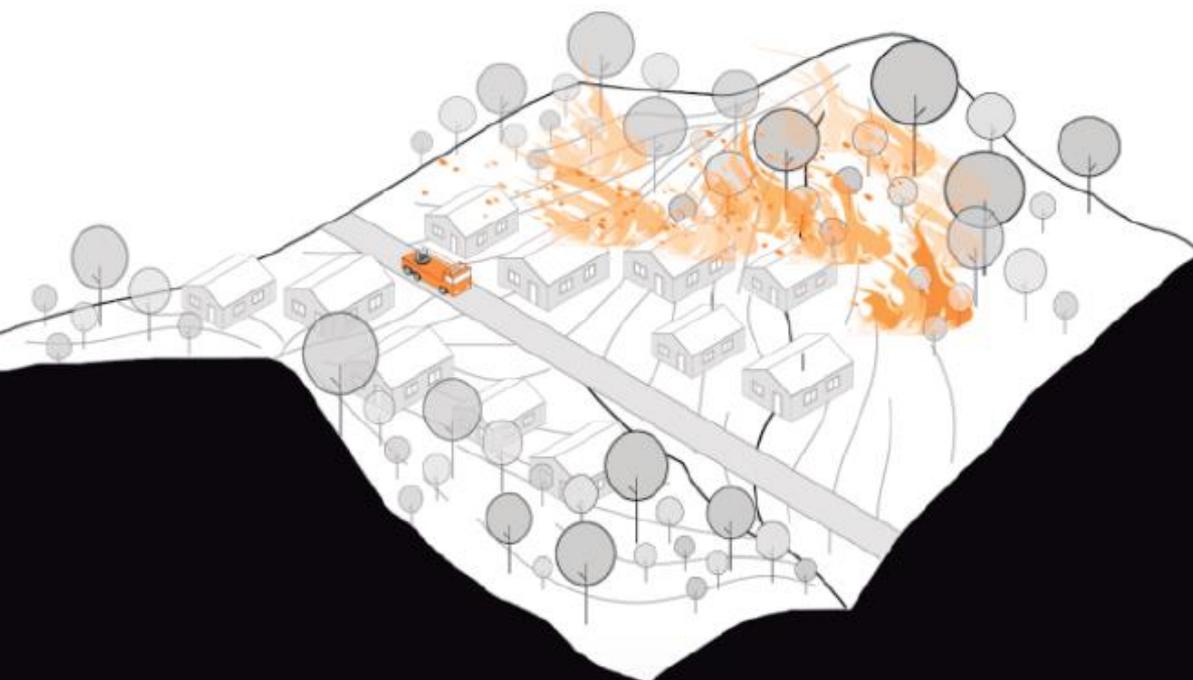
Preliminary Issues

1. Matching planning and risk assessment processes
2. The need for shared forums at appropriate levels and sequencing improvements
3. Use of a wider range of planning tools.
4. Planning actions across the whole range of PRR / PPRR.
5. Terminology inconsistency
6. Major and fast track “extraordinary” processes
7. Uncoordinated funding allocation for projects
8. Long term risk assessment and strategic forward planning
9. A need for ideals and best practice approaches in urban planning acknowledging risk
Uncertainty regarding municipalities’ role
10. Lack of attention to equity and diverse social capabilities
11. Exclusion of transport and infrastructure
12. Political and ministerial executive control of urban planning
13. “Ignored” hazards and risks-scapes: heatwave, landslip, storm, food security, and environmental crisis.
14. Higher density and high rise settlements

ISSN 0719-952X



MANUAL DE DISEÑO ANTE INCENDIOS FORESTALES

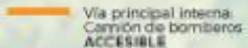
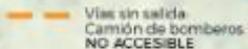
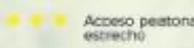
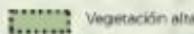
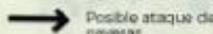
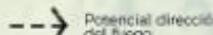


AUTORES

Alan March
Constanza **Gonzalez Mathiesen**
Cecilia **Poblete Arredondo**
Rodrigo **García Alvarado**
Paulina **Wegertseder Martínez**



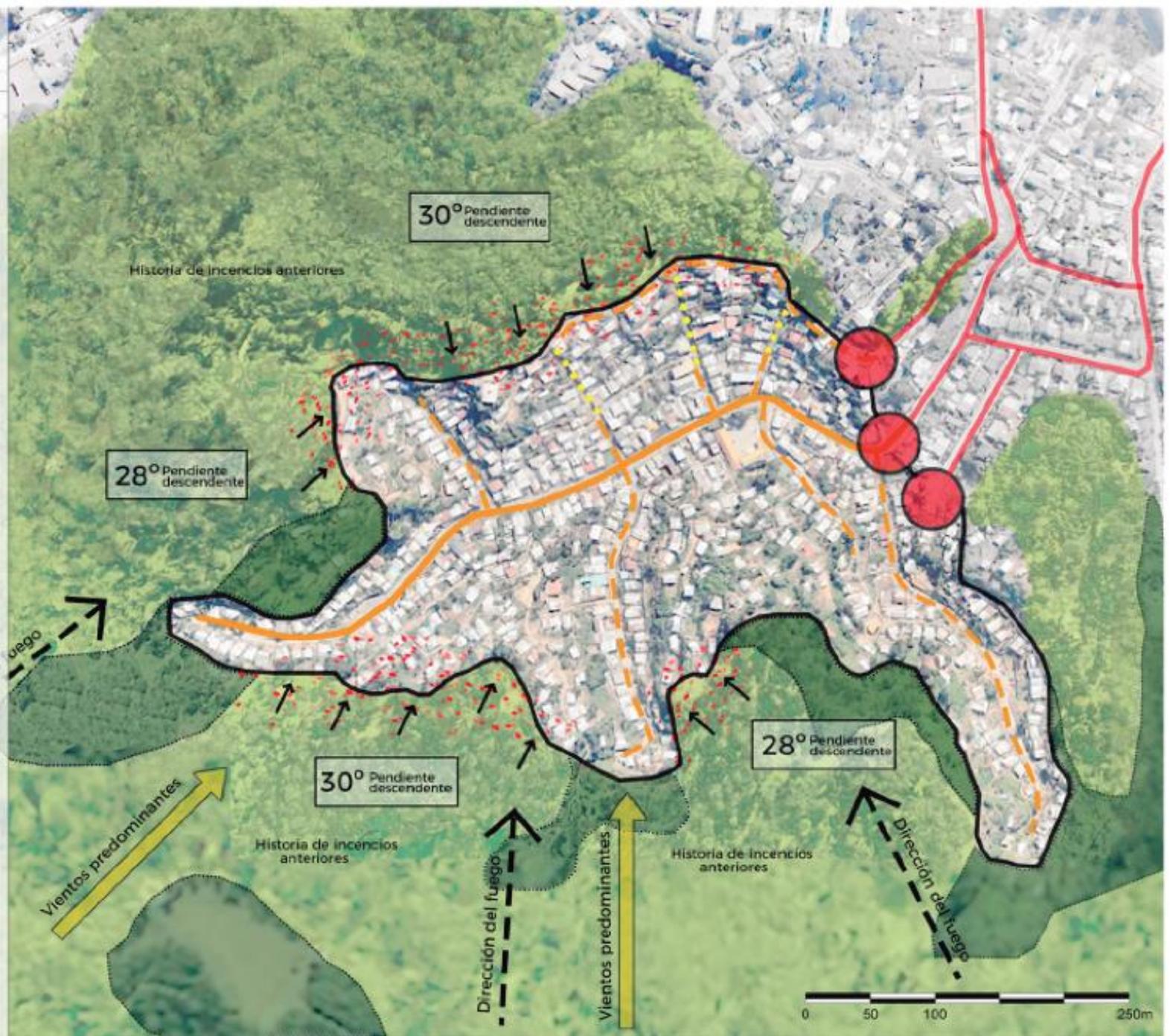
Análisis Contexto
"Agüita de la Perdiz"

-  Sitio analizado
-  Puntos accesos "Agüita de la perdiz"
-  Vías accesos
-  Vía principal interna
Camión de bomberos
ACCESIBLE
-  Vías sin salida
Camión de bomberos
NO ACCESIBLE
-  Acceso peatonal
estrecho
-  Vegetación alta
-  Vegetación media
-  Posible ataque de
pavesas
-  Potencial dirección
del fuego

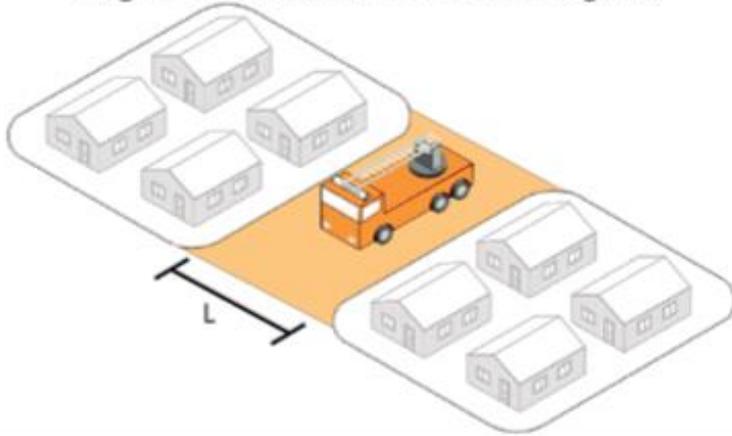
Nota: Algunos hidrantes en el
área con capacidad insuficiente



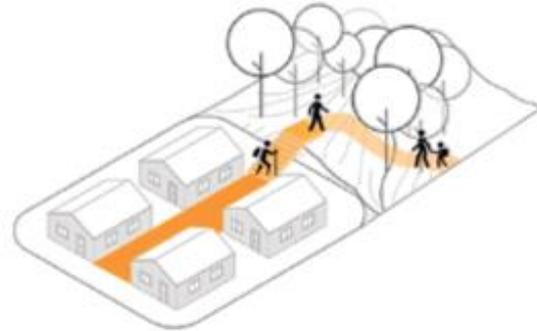
Vientos Predominantes



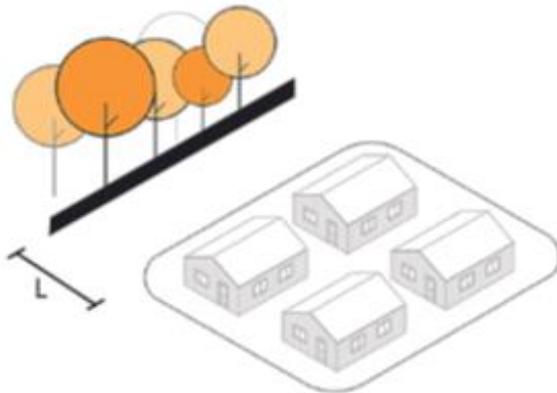
Asegurar el acceso a los servicios de emergencia



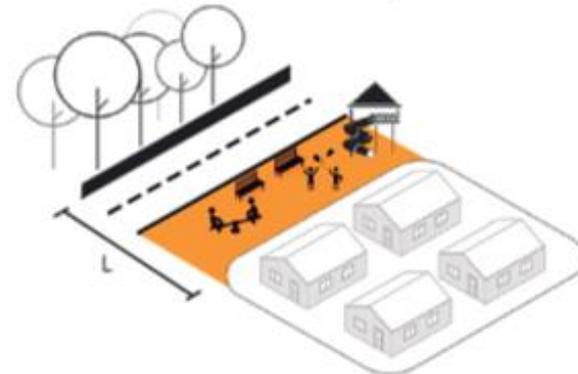
Mejorar el acceso peatonal



Controlar la vegetación circundante



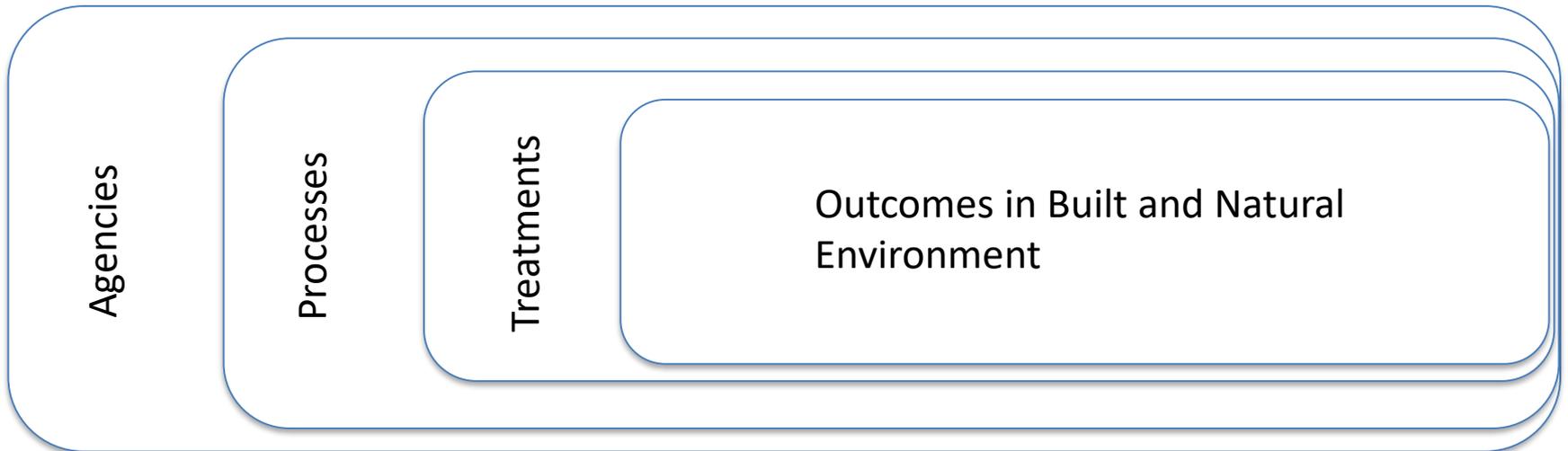
Área perimetral de bajo combustible



Vialidad / Parque Comunitario

NEXT STEPS AND OUTPUTS

- Report and journal papers
- Scalable Whole-of System Model and Analytical Tool
- Investigate Best Practice for Selected Elements
- Further Engagement and Application to selected cases
- Develop modified approaches



END-USER: AIDAN GALPIN (DEW, FIRE & FLOOD MANAGEMENT)

Helping South Australians
**conserve,
sustain and
prosper**



National Parks
South Australia